



Planning for Distributed Renewable Energy CLEAN Programs & The Role for Planners

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Mission

**Accelerate the transition to cost-effective clean energy
while delivering unparalleled economic benefits**

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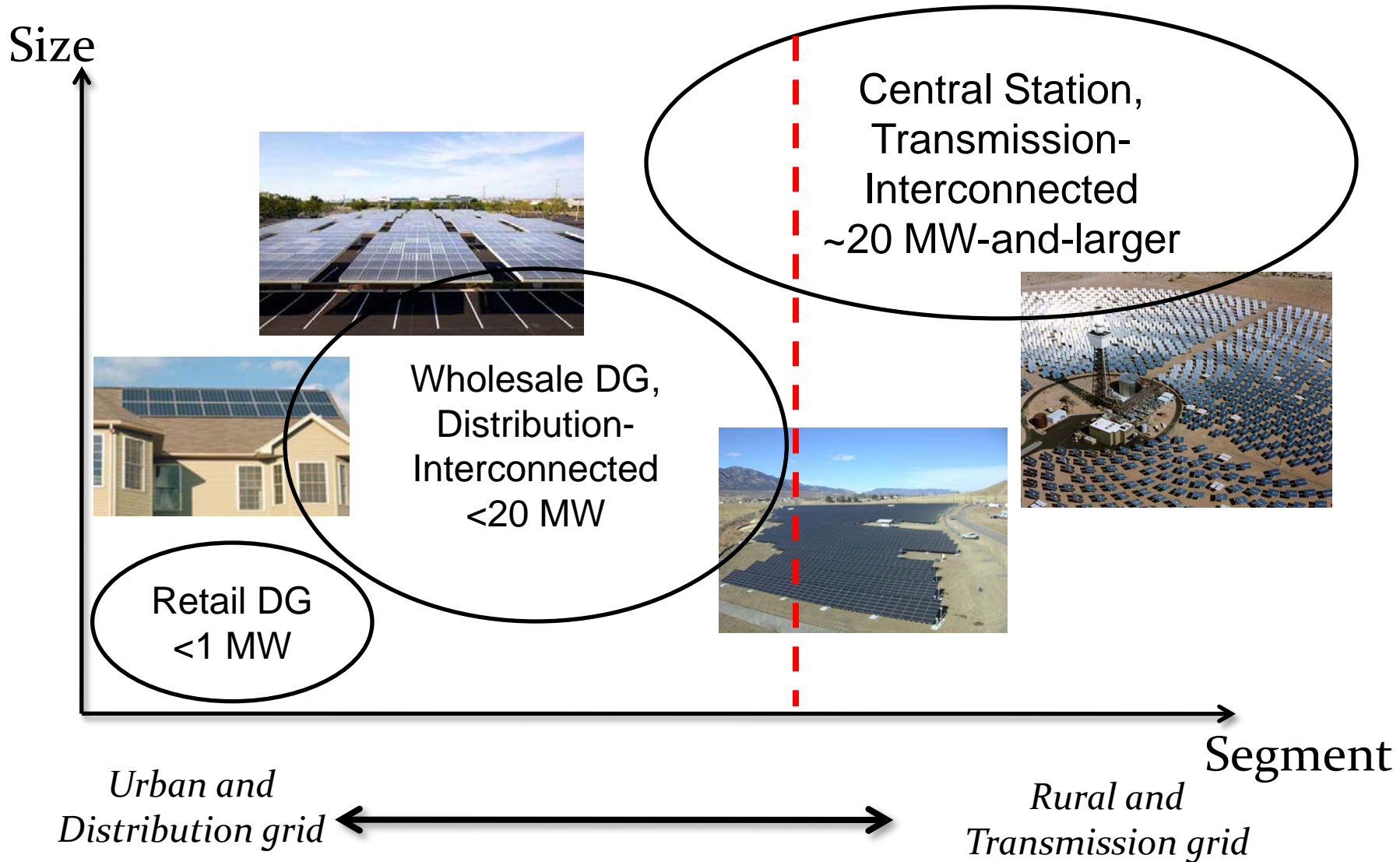
*Chairman, Woolsey Partners, and
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Kurt Yeager

ED, Galvin Electricity Initiative

- **Distributed Generation (DG)**
 - What is Wholesale DG?
 - Policy Gap for Wholesale DG
 - Superior Value of Wholesale DG
- **Policy Solution – CLEAN Programs**
 - What is a CLEAN Program?
 - CLEAN Benefits, Successes, Programs in the U.S.
 - Clean Coalition's Local CLEAN Program Guide + CLEAN California Campaign
- **Potential Roles for Planners**
 - Start the DG conversation instead of fixing permitting bottlenecks
 - Discussion

Wholesale Distributed Generation = Solution



National policies focus on removing barriers for **large-scale, remote** renewable power facilities and infrastructure.

State and local **net-metering policies** promote **small-scale** renewables:

- Net-metering is designed to reduce a utility customer's electric bills
- Net-metering is not designed for owners of commercial and multi-tenant properties (where tenants pay the utility bills)
- Annual on-site energy use generally caps net-metering project size
- Investors and lenders find a utility customer's energy savings from net-metering far less attractive than a revenue stream from a stable utility

Total Ratepayer Cost of Solar

	Distribution Grid					T-Grid
PV Project size and type	100kW roof	500kW roof	1 MW roof	1 MW ground	5 MW ground	50 MW ground
Required PPA Rate	15¢	14¢	13¢	12¢	11¢	10¢
T&D costs	0¢	0-1¢	1¢	1¢	1-2¢	2-4¢
Ratepayer cost per kWh	15¢	14-15¢	14¢	13¢	12-13¢	12-14¢

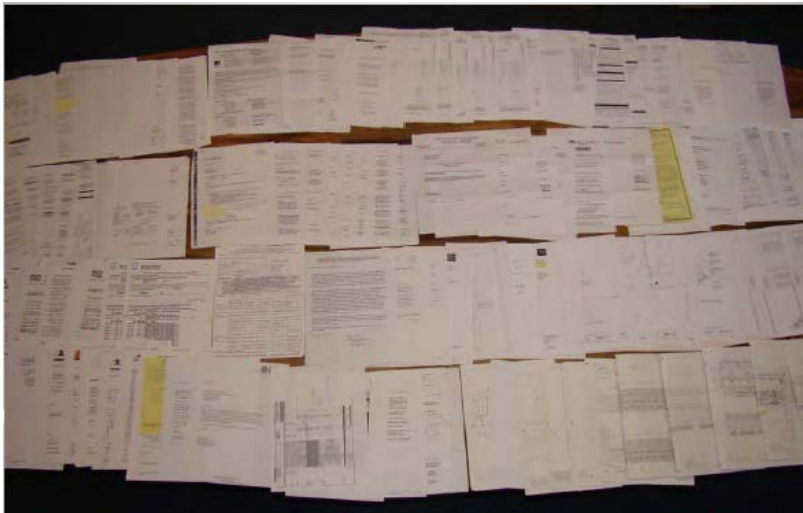
Sources: CAISO, CEC, and Clean Coalition, July 2011

The most cost-effective solar is ground-based WDG, not central station as commonly thought due to immense transmission costs

- CLEAN Features (Feed-in Tariffs + Grid Access)
 - Standard and guaranteed contract between the utility and a renewable energy facility owner
 - Predefined and financeable fixed rates for long durations
 - Predictable and streamlined distribution grid interconnection
- CLEAN Benefits
 - Removes the top three barriers to renewable energy
 - The vast majority of renewable energy deployed in the world has been driven by CLEAN Programs
 - Allows any party to become a clean energy entrepreneur
 - Attracts private capital, including vital new sources of equity
 - Drives local employment and generates tax revenue at no cost to government

CLEAN Programs remove barriers and reduce costs

Typical California paperwork for one project



Paperwork above is required for a single California Solar Initiative (CSI) projects sized between 1 kW and 1 MW.

Typical Germany paperwork for one project



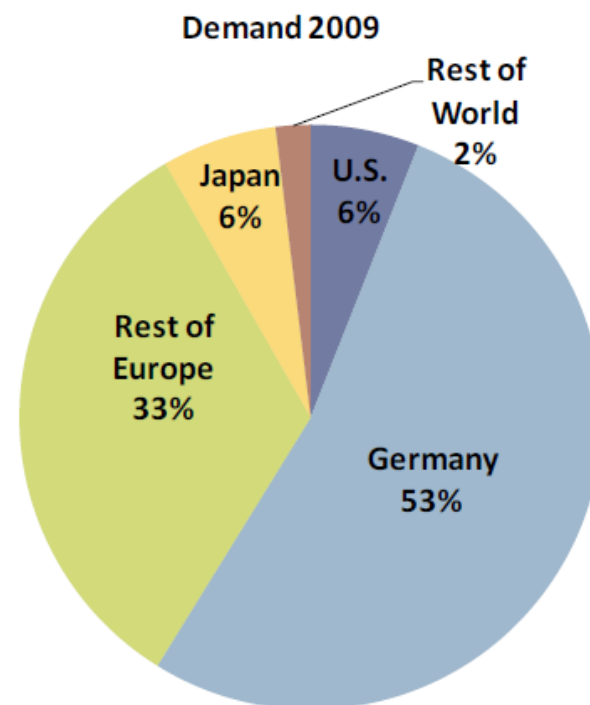
Paperwork above covers all German CLEAN projects from 1kW to as large as 20MW.

Source: Gary Gerber, President of CalSEIA and Sun Light & Power, June 2009

CLEAN Programs (also known as **feed-in tariffs**) are the most effective policy solution for spurring renewable energy installations around the world

CLEAN Programs are responsible for **45% of all wind energy** and **75% of all solar PV capacity** installed in the world **before 2008**
(National Renewable Energy Laboratory)

CLEAN Programs are responsible for **86% of the solar capacity** deployed in the world in **2009**
(Navigant Consulting, Meister Consultants Group)



Source: Navigant Consulting

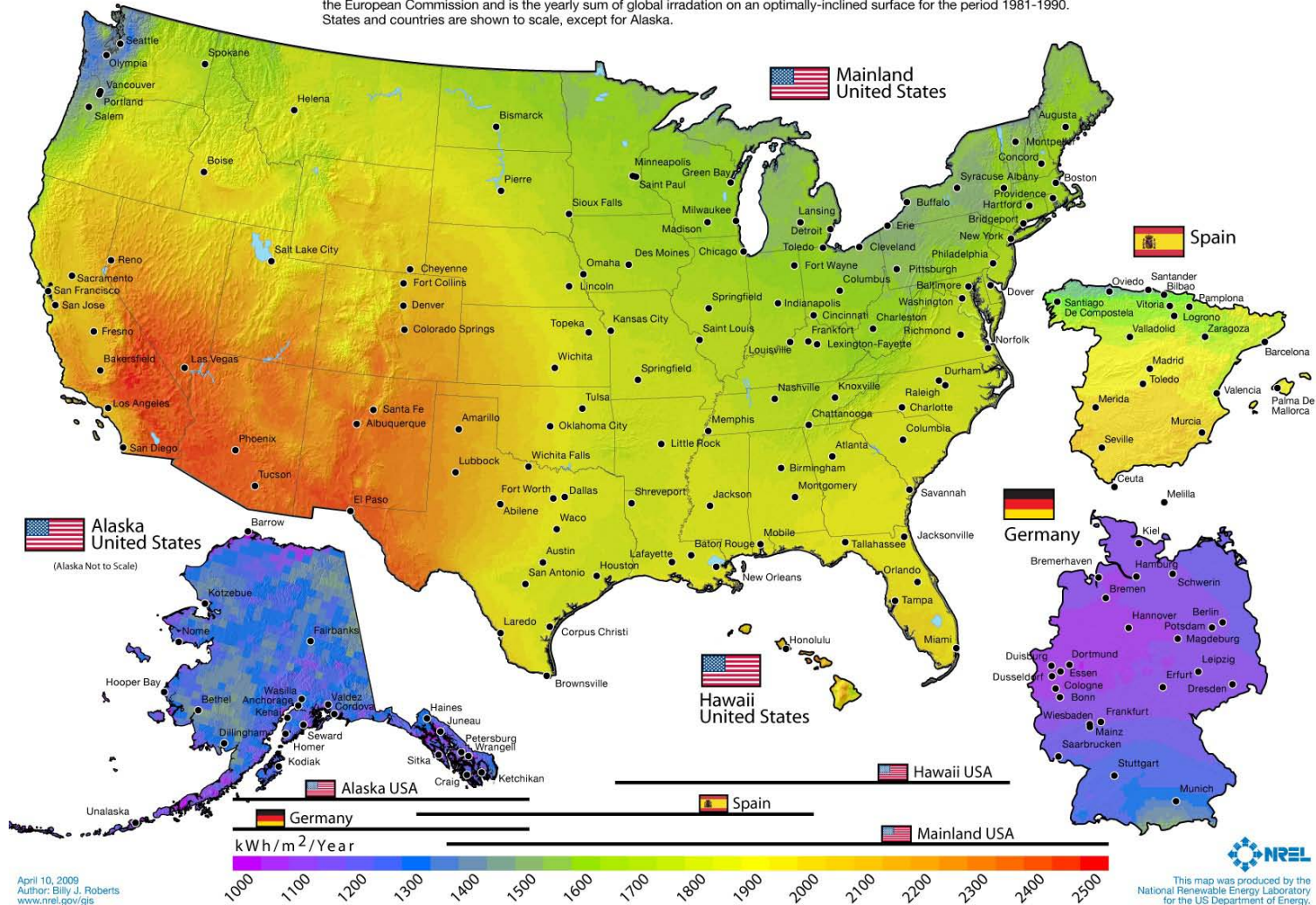
Solar Markets: Germany vs California (RPS + CSI + other)



Germany added 28 times more solar than California in 2010 even though California's solar resource is 70% better

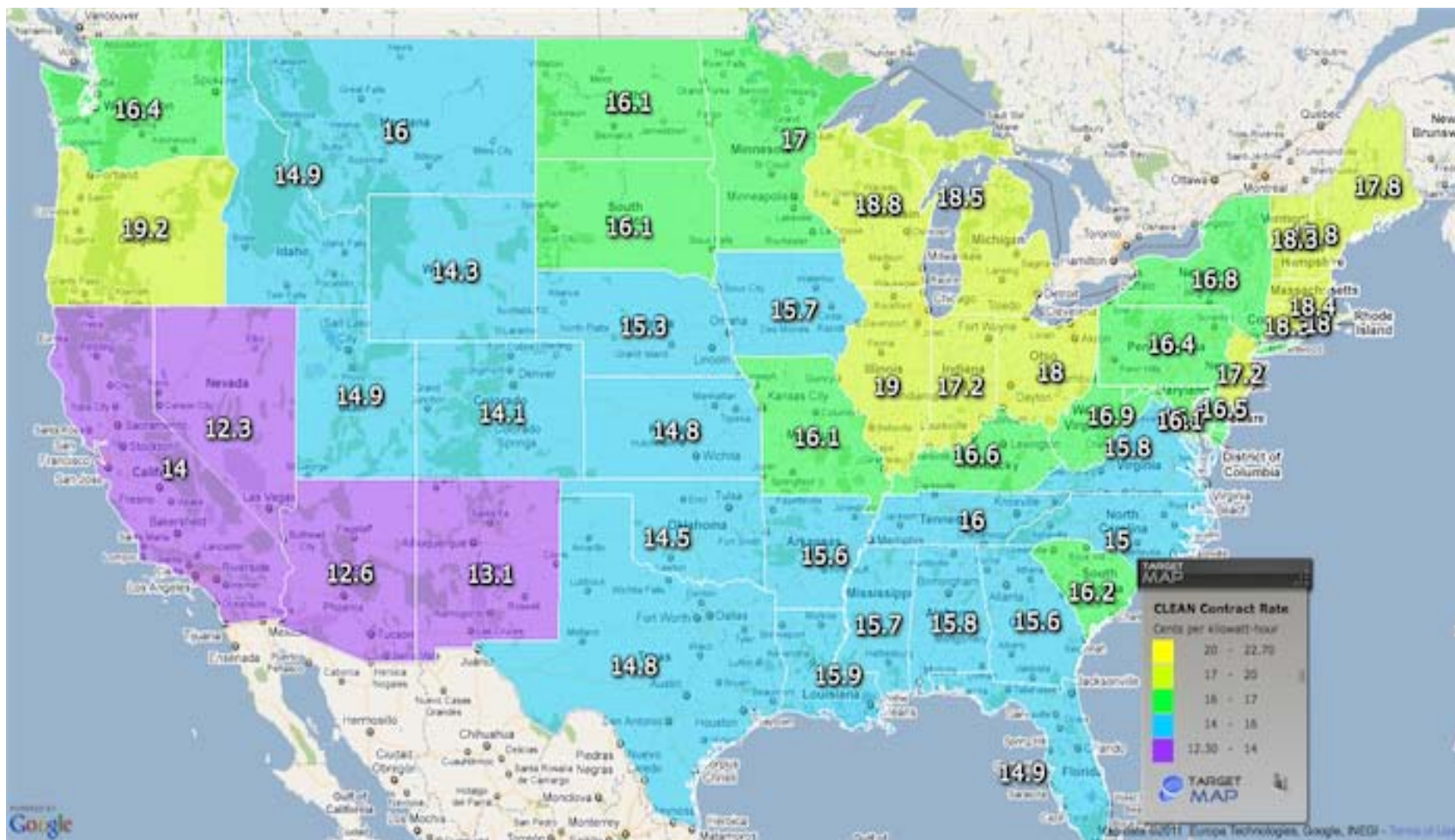
Photovoltaic Solar Resource: United States - Spain - Germany

Annual average solar resource data are for a solar collector oriented toward the south at a tilt = local latitude. The data for Hawaii and the 48 contiguous states are derived from a model developed at SUNY/Albany using geostationary weather satellite data for the period 1998-2005. The data for Alaska are derived from a 40-km satellite and surface cloud cover database for the period 1985-1991 (NREL, 2003). The data for Germany and Spain were acquired from the Joint Research Centre of the European Commission and is the yearly sum of global irradiation on an optimally-inclined surface for the period 1981-1990. States and countries are shown to scale, except for Alaska.



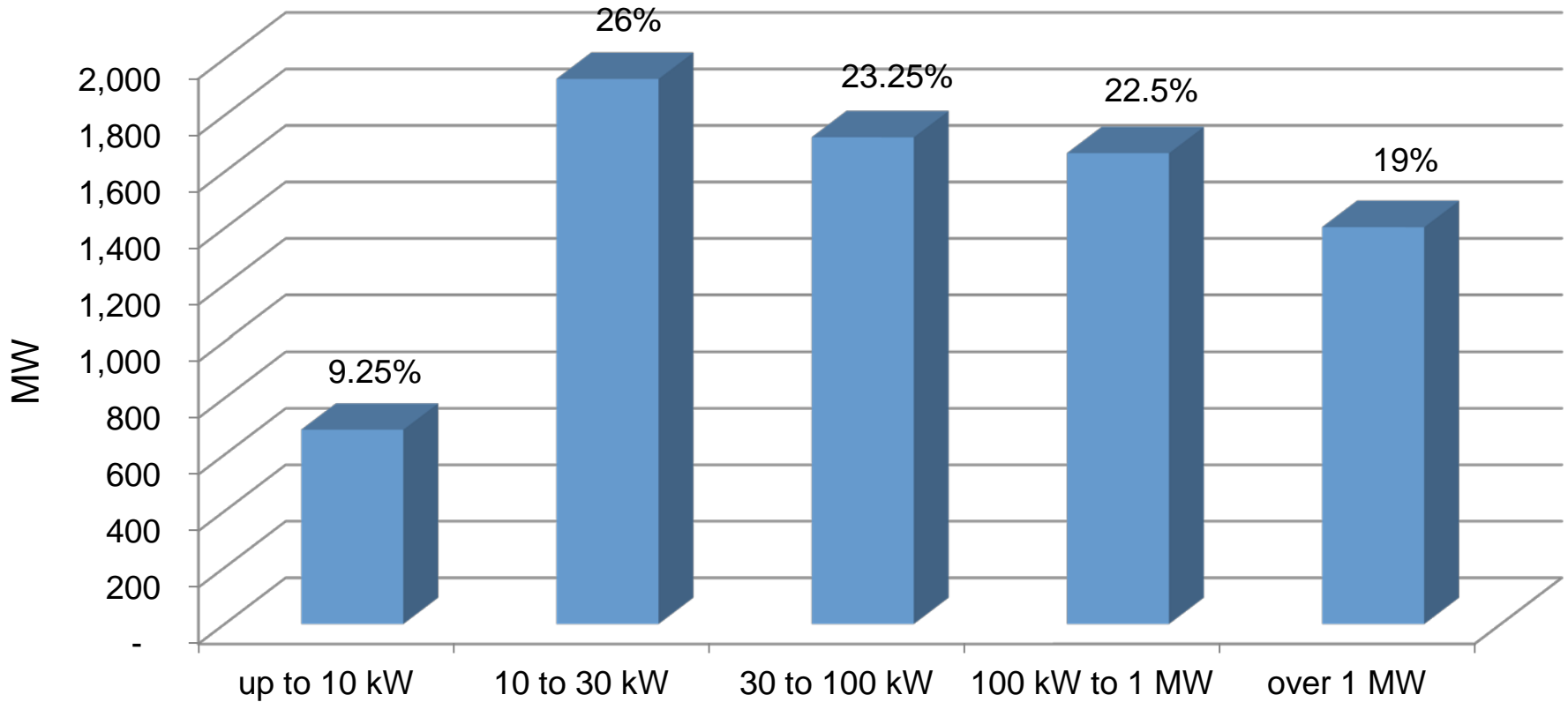
Germany Has Cheaper Solar Than the US

CLEAN Rates required for PV rooftop projects up to 30kW. Assumptions include \$3.50/W installed cost (20% higher than in Germany) + use of U.S. federal tax credits



Source: John Farrell, ILSR, Jun2011: <http://energyselfreliantstates.org/content/pricing-clean-contracts-feed-tariffs-solar-pv-us>

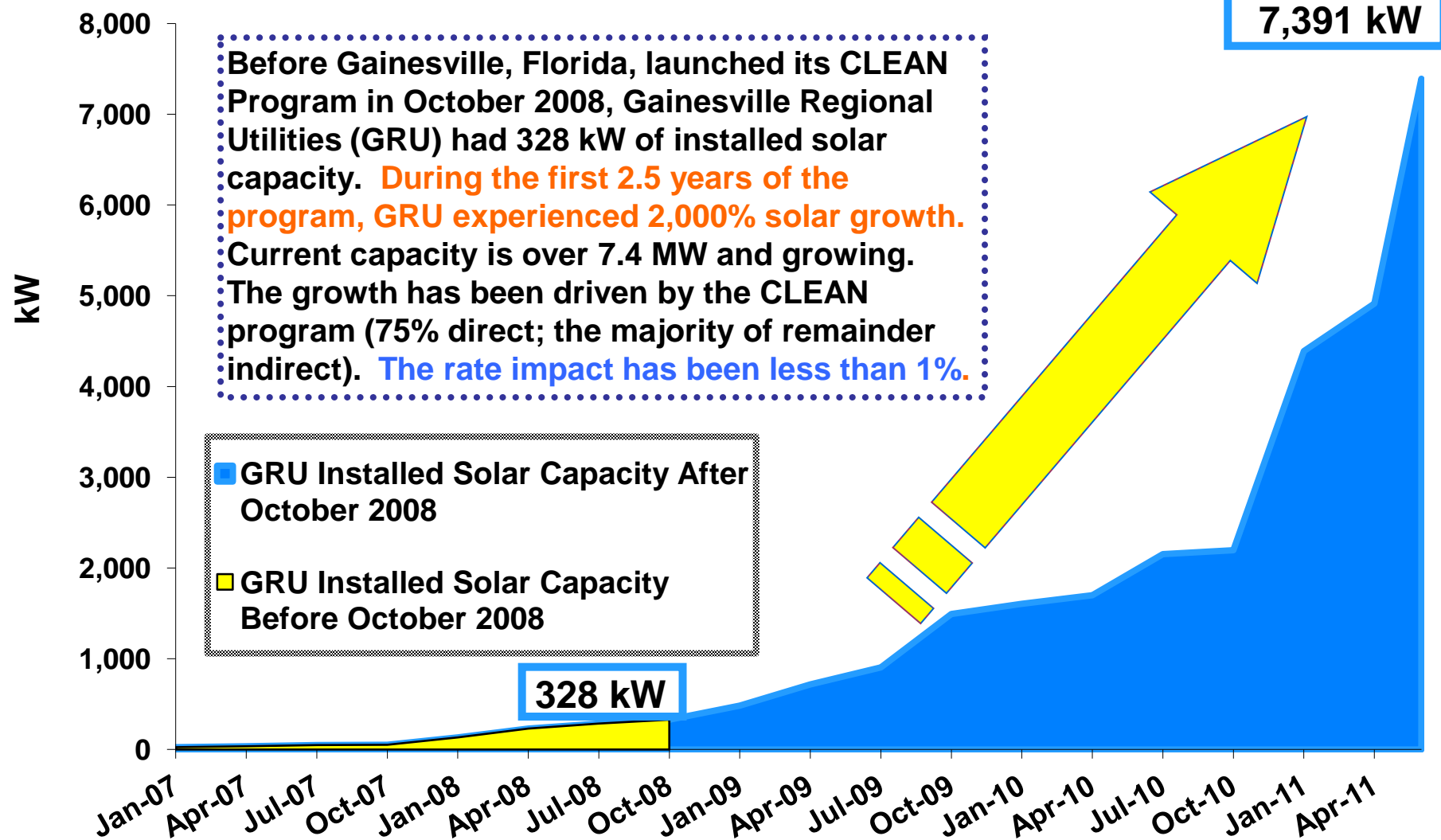
German Solar PV Capacity Installed in 2010



Germany's capacity is almost entirely small WDG (less than 2 MW projects) interconnected to the D-grid (not behind-the-meter)

Source: Paul Gipe, March 2011

Cumulative GRU Solar



CLEAN keeps energy dollars in the community:

- CLEAN Program for **California** vs. baseline reference case:
 - 3 times **more jobs**
 - \$50 billion **additional private investment**
 - \$1.7 billion **additional state revenues**

Source: UC Berkeley report

<http://www.clean-coalition.org/economic-benefits-of-a-fit/>

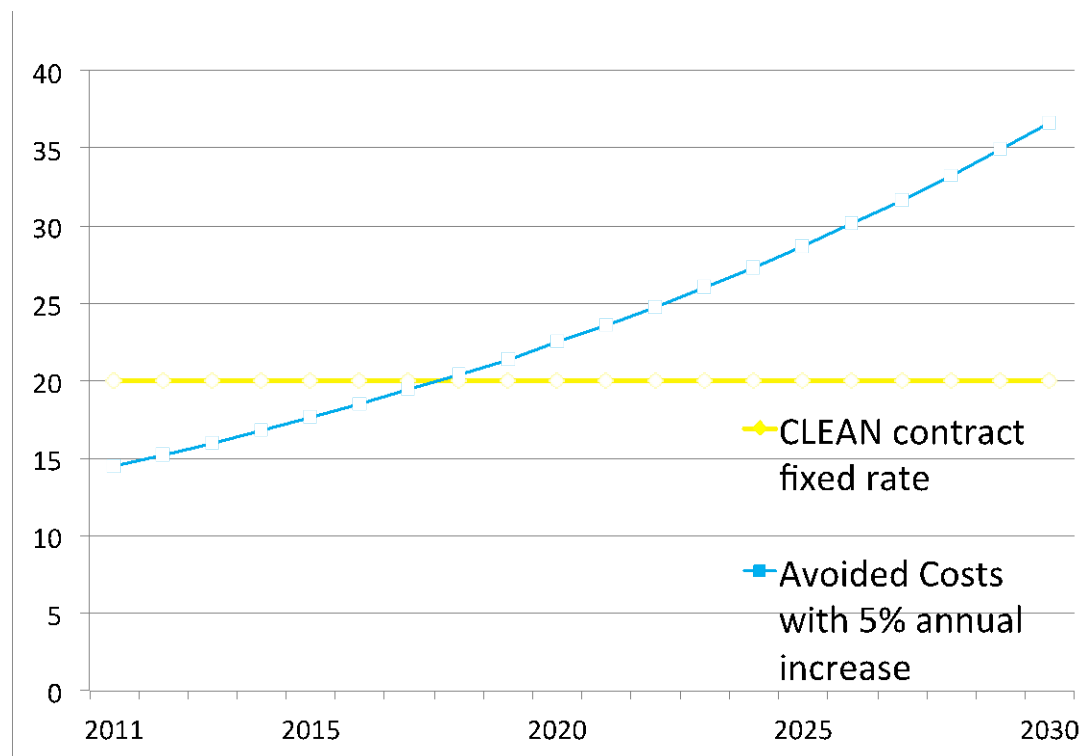
Low burden on the community and the utility:

- **Does not rely on subsidies** or other government expenditures
- Can be **easily implemented and administered** by utility staff

- May result in a small rate increase during initial years (e.g. Gainesville, Florida, achieved a 2,000% increase in deployed solar capacity with a rate increase of less than 1% during first 2.5 years of program)
- Protects communities from rising fossil fuel costs over time

For this single 10 kW solar rooftop project in Colorado, avoided costs will rise above the CLEAN contract price within a few years

¢/kWh



Source: Clean Coalition

- **Grid Security:**
Increases electrical grid security and reliability by facilitating micro-grids (San Diego Blackout - Sept 8, 2011)
- **Defense Supplies:**
Supports domestic private investment in developing and manufacturing mobile renewable technology for military use in the field
- **Kick the Foreign Oil Habit:**
Spurs our transition to fueling cars with domestic electricity instead of foreign oil



- **Health:**
Promotes cleaner and safer energy generation
- **Grid Security:**
Increases electrical grid security and reliability by facilitating micro-grids
 - Sept 2011 – Southwest blackout
(transmission line failure – 7 million people lost power)
 - 2011 – Failure of 3 nuclear reactors in Japan
 - 2003 – U.S. Northeast blackout
(transmission line failure - 50 million people lost power)

- Local CLEAN Programs
 - Gainesville, FL (early 2009)
 - Sacramento, CA (early 2010)
 - San Antonio, TX (June 2010)
 - Los Angeles, CA (expected 2011)
 - Fort Collins, CO (expected 2011)
 - Palo Alto, CA (expected 2011)
 - Local CLEAN Program Guide (2011): www.Clean-Coalition.org/local-action

- State CLEAN Programs
 - Vermont enacted the first statewide program in mid-2009
 - Hawaii and Oregon enacted programs in 2010
 - Connecticut is moving Governor-sponsored CLEAN legislation
 - CLEAN California Campaign: www.EnergyJobsNow.org
 - State CLEAN Program Guide (2011)

A community with less control over its local utility can create a **Hybrid CLEAN Program**

- Control over wholesale electricity purchases, but no control of local electricity grid = **CLEAN Contracts Program**
- Control of retail electricity purchases only and no control over local electricity grid = **CLEAN Retail Contracts Program**
 - Standard Retail Power Purchase Agreements (Retail PPA)
 - In typical Retail Program, Project Developer agrees to:
 - i) Lease space on a designated property
 - ii) Install and interconnect renewable facility “behind the meter” to serve onsite load
 - iii) Sell the energy produced at predefined rates for a long duration
 - iv) Maintain the facility over contract period



CLEAN ⚡ **COALITION**
Making Clean Local Energy Accessible Now

Local CLEAN Program Guide

Module 1: Overview & Key Considerations



- Targeting communities and individual utilities with **Local CLEAN Program Guide**
- Targeting states with to-be-developed **State CLEAN Program Guide**
- **Free download:**
www.Clean-Coalition.org/local-action

- Meet Governor Brown's call for 12,000 MW of clean local energy by 2020
- Remove the top three barriers to renewable energy project development in our communities
 - Securing a contract to sell energy to the utility
 - Gaining access to the distribution grid
 - Attracting investors/lenders to fund the project
- Deliver the new energy economy now
 - **UC Berkeley report** by Dan Kammen compares CLEAN to baseline approach to achieving 33% RPS in California:
Three times more jobs,
\$50 billion additional private investment, and
\$1.7 billion additional state tax revenues

www.EnergyJobsNow.org



RAEL
UC Berkeley



CALIFORNIA
NATIVE PLANT SOCIETY

- Roles of planners in general
 - Policy
 - Design
 - Community development
 - Housing and real estate
- Start the DG conversation instead of fixing permitting bottlenecks
 - Add DG & CLEAN to local plans and sustainability goals
 - Build awareness of CLEAN and the Local CLEAN Program Guide (e.g. newsletters, social media, webinars, conferences)
- Discussion

Back-up Slides

- Most expensive German CLEAN rate is set for solar
- Germany's weighted average solar rate is about US\$0.30/kWh
- In Colorado, the equivalent rate would be less than \$0.12/kWh
 - Tax credits in US reduce the German rate by 40%
 - Investment Tax Credit (ITC) and Accelerated Depreciation
 - Solar resource is at least 50% better in Colorado, which reduces German rate by more than an additional one-third
- Effectively: 30 cents/kWh goes to 18 and then to less than 12

German PV rate of 30 cents is equivalent to less than 12 cents in Colorado

CLEAN Programs provide **Transparency, Longevity & Certainty (TLC)*** to the **wholesale distributed generation market** by removing the main barriers to the sale of clean local energy to utilities for local use.

Procurement

- **Barrier:**
Securing a contract to sell renewable energy involves high transaction costs and risks
- **Solution:**
Standardized contract terms and rates for long duration

Grid Access

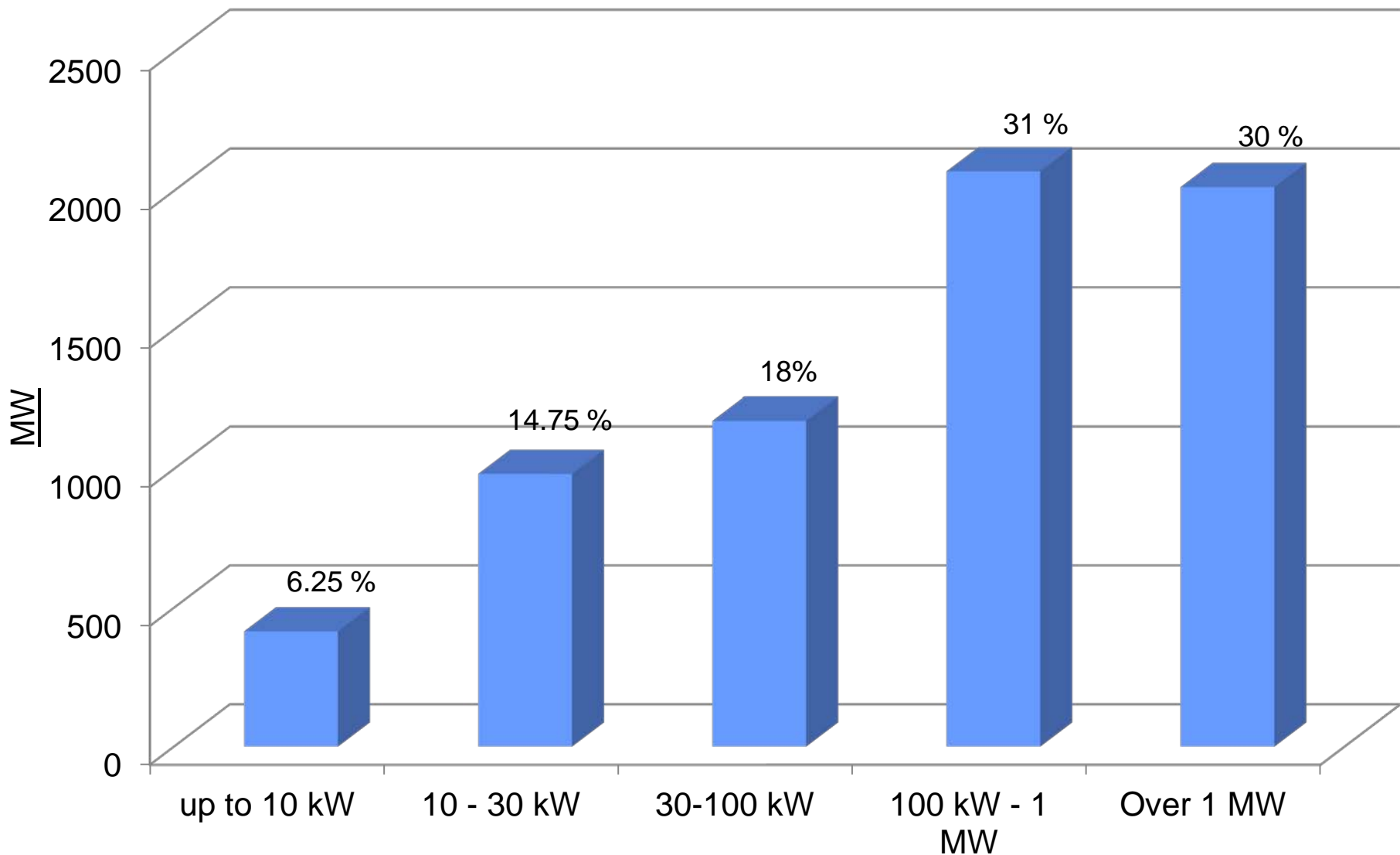
- **Barrier:**
Gaining access to the distribution grid is risky, expensive, and time-consuming
- **Solution:**
Transparent and streamlined distribution grid interconnection process

Financing

- **Barrier:**
Risk associated with other noted barriers and lack of secure financial basis to attract investors and lenders
- **Solution:**
Predictable cash flow stream from a low credit-risk source (the utility)

* See Deutsche Bank Climate Change Advisors report at http://www.dbcca.com/dbcca/EN/_media/German_FIT_for_PV.pdf

Gainesville CLEAN Solar Capacity Distribution



Source: Gainesville Regional Utilities, August 2011

CLEAN Programs provide **Transparency, Longevity & Certainty (TLC)*** to the **WDG energy market** by removing the main barriers to the sale of clean local energy to utilities for local use.

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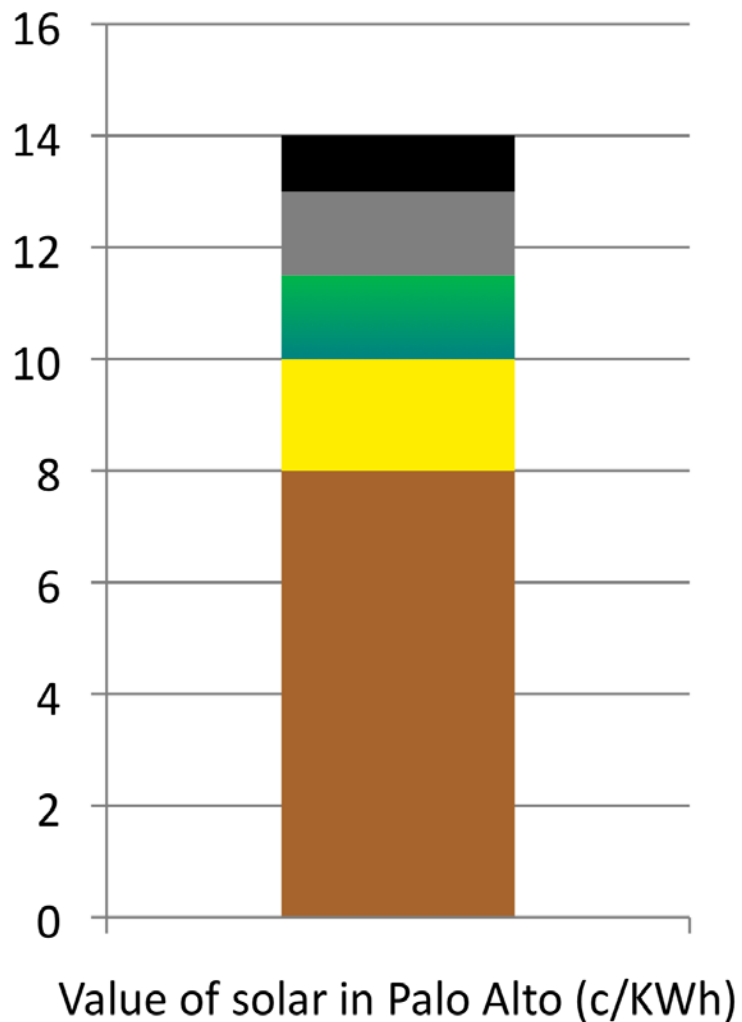
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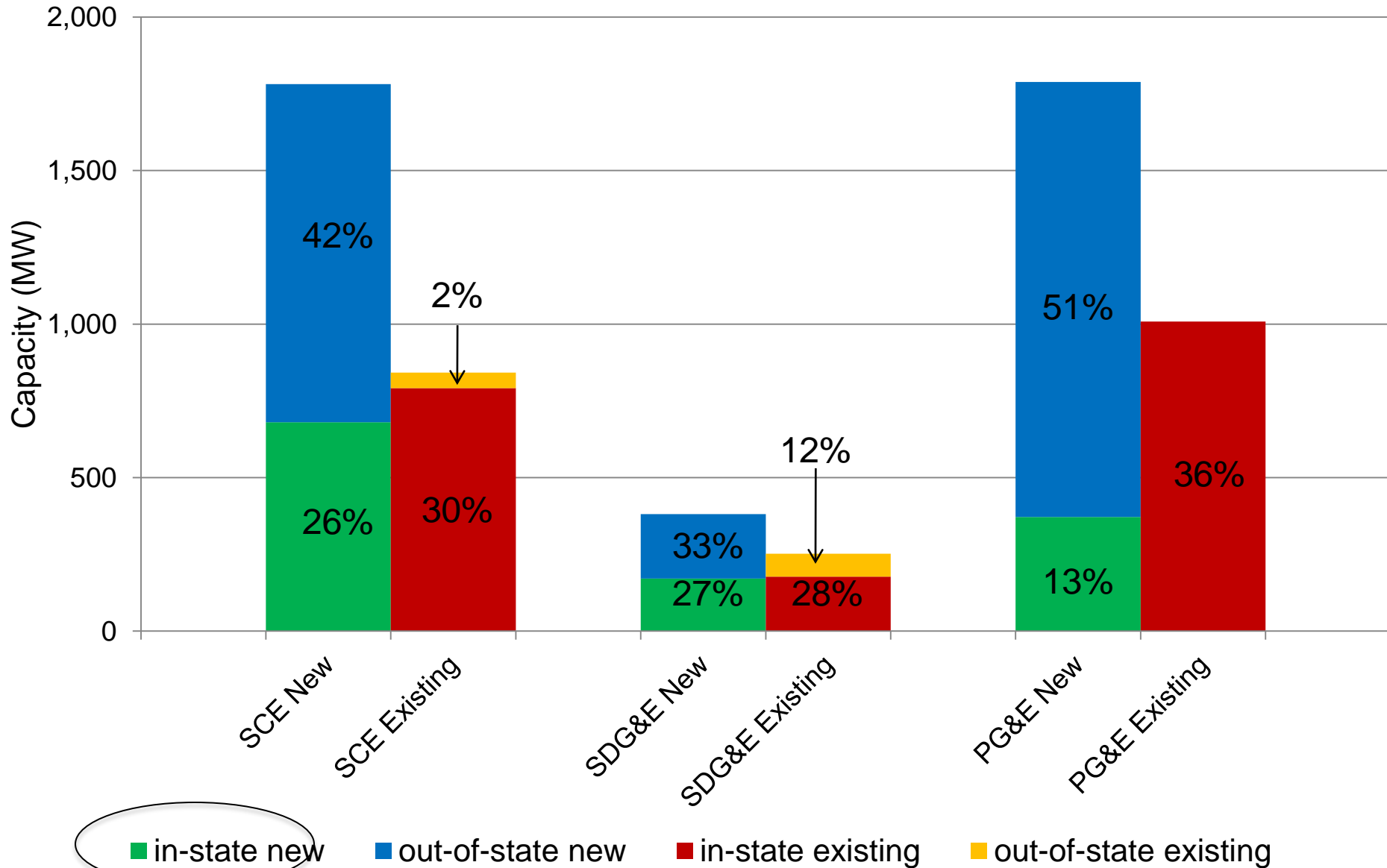
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- 1 - Additional local value
- 1.5 - Avoided Transmission Access Charges (TACs)
- 1.5 - Renewable Energy Credits (RECs)
- 2 - Time-of-Delivery
- 8 - Brown energy cost



- Overall Context: 33% RPS law signed in April 2011
 - Governor's Target of 12,000 MW of DG
- SB32 - CA CLEAN law passed in 2009
 - Previous AB1969 FIT produced very little
 - Projects up to 3 MW, Program cap at 750 MW
 - New Pricing Models – first test of FERC Declaratory Order
 - Operational program: Q2 2012
- Renewable Auction Mechanism (RAM)
 - Each of the three major IOUs will hold an auction by Nov 15
 - Projects 1-20 MW, Program cap at 1 GW
 - Does not have advantages of CLEAN programs. Expected results:
 - Dominated by large companies, large projects – very little actual DG
 - High failure rate

- Interconnection desperately needs reform
 - Confusing mix of tariffs, jurisdiction, rules
 - Unpredictable timelines, costs : expected average of 2+ years
 - Missing key policy requirements: Transparency and Certainty

- Wholesale Distribution Access Tariff (WDAT)
 - Federal jurisdiction – “reformed” in early 2011
 - Needs data transparency and accountability to the rules

- Rule 21
 - Initially targeted at behind-the-meter DG, used as a model nationwide
 - Major reform needed to handle large volumes of Wholesale DG
 - “Quick”, Phase 1 reform targeted for Q1 2012

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