## "Reinventing" the General Plan



El Cerrito, California: May 11, 2013 Alex Hinds SSU Center for Sustainable Communities

## Today's Topics:

- Planning Sustainable Communities
- AB 32 & Climate Action Plans
- SB 375 & Draft Bay Area Plan
- N. Bay Implementation



## What's Required in a General Plan?

# According to California law, there are 7 mandatory elements:

- Land Use
- Circulation
- Housing
- Conservation
- Open Space
- Noise
- Safety



## Why "Reinvent" the General Plan?

Too often general plans are:

- •Boring
- Costly
- Incomprehensible
- Ineffective
- •Hard to implement
- Not Sustainable



## Shopping For Ideas?

The California Planning Roundtable's Website features model general plans including:

- Watsonville
- Sunnydale
- Ontario
- San Diego
- Truckee
- Marin

http://reinventingthegeneralplan.org/models/

## According to the California Planning Roundtable



- First general plan to address climate change
- Simple organization & excellent graphics
- See-it-Viewer allows public to track progress



## "Planning sustainable communities" Overarching theme of the Plan update:

- Aligning our built environment and socioeconomic activities with the natural systems that support life
- Reducing our ecological & carbon footprints
- Promoting intelligent infill, healthy communities & accountability



## **Ecological Footprint Comparison**



## How Does Marin's Footprint Compare to Other San Francisco Bay Area Counties?

## Number of earths that would be required to serve the footprint of each S.F. Bay Area County:



## Marin Countywide Plan



The Natural Systems & Agriculture Element

Focuses on nature and life support systems.



#### **The Built Environment Element**

Principally addresses villages, towns, and construction-related activities.



#### The Socioeconomic Element

Focuses on people and what they do for each other.



## **The Countywide Plan**

Each element addresses: What are the desired outcomes? Why it is important? How will results be achieved? How will success be measured?



## Indicators, Benchmarks & Targets

- Measure Success
- Non-binding information tools
- Not required in general plans
- Feedback loops
- Opportunity to evaluate & reconsider strategies



## **Natural Systems & Agriculture**

- Topics in the Natural Systems & Agriculture Element:
  - **Biological resources**
  - Water resources
  - **Environmental Hazards**
  - Atmosphere and climate
  - Open space
  - Trails
  - Agriculture and food





## **2005 Countywide GHG Emissions:** *Tons CO2e & Percent by Sector*



## Climate Change Overall Goals – What are the Desired Outcomes?



Reduce GHG emissions Monitor climate change Adapt to climate change

## TOP STORY: GLOBAL WARMING Marin warned to not develop its lowlands

#### Official: Bay waters may rise 3 feet, flood areas by century's end

#### By Brad Breithaupt

Marin Independent Journal

Global warming could raise the level of San Francisco Bay by more than 3 feet by the end of the century, flooding low-lying areas in Marin and elsewhere.

That warning Tuesday from Will



Travis, executive director of the San Francisco Bay Conservation and Development to build lots levees,' Will vis of the San Conservation and Development

Commission, came as county supervisors reviewed how to gird for climate change.

"Its impacts aren't limited to penguins in Antarctica or polar bears in Alaska, it's going to affect us profoundly here," Travis told the county board.

Travis did not detail Marin trouble spots, but his agency's maps indicate shoreling areas such as Hamilton Field, Highway 37 and low-lying portions of the lower Ross Valley, San



"We are going to have to build levecs ... we are going to have to build lots of levees," Will Travis of the San Francisco Bay Conservation and Development Commission told Marin supervisors.

#### MORE ON A2

> Coastal planners warned of sea-rise threats

## How will success be measured?



# IndicatorBenchmarkTargetsAmount of GHG2,634,000 tonsReduce 15-20%EmissionsCO2 in 1990by 2020.CountywideValueValue

## Natural Systems & Agriculture: Agriculture & Food



- •Preserve Agricultural Lands and Uses
- Promote Local & Organic Food
   Products
- •Support Sustainable Agriculture





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#### APA

## How will success be measured?



### **Benchmark**

#### **Targets**

Acres of land farmed organically

357 acres in 2000

Increase by 1,500% by 2010 and 1,700% by 2015

## **Built Environment**

## **Topics in the Built Environment:**

- Community Development
- Design
- Energy and Green Building
- Mineral Resources
- Housing
- Transportation
- Noise
- Public Facilities and Services
- Planning Areas





## **Greening our Built Environment**

- Restrict sprawl & development in environmentally sensitive areas
- Require mixed-use in commercial areas
- Housing Overlay Designation Focus affordable & workforce housing near jobs, transit & services
- Require Green Building
- Retrofit existing buildings
- Pursue Community Choice Aggregation (Marin Clean Energy)





## **Marinwood Shopping Center**

Before:

APA



After:



## San Quentin Vision – Land Use Plan







Boulevard



Affordable housing





Utilize European design approaches



School / Ballfields

APA



World-class cultural arts facility



Central plaza



Pedestrian-only optional area

Ridge open space



Waterfront park



Road along waterfront



Historic park

March 10, 2005

Map 3-36 San Quentin Re-use Concepts

## How do we Green Transportation?



## **GREENING** Transportation

- Prioritize funding for projects that reduce fossil-fuel use and single-occupancy auto trips
- Provide incentives for public transit, bicycles, vanpools, carpools, car sharing, walking,
- Reduce parking requirements if located near transit or in trip reduction programs







**Topics in the Socioeconomic Element:** 

- Economy
- Childcare
- Public Safety
- Community Participation
- Diversity
- Education
- Environmental Justice
- Public Health
- Arts and Culture
- Historical and Archaeological Resources
- Parks and Recreation



## How will success be measured?





Indicator	Benchmark	Targets
Number of certified local "green" businesses	0 in 2000	Increase to 250 by 2010, and 400 by 2015

## **Public Health**

APA



#### Figure 4-24 Leading Causes of Death in Marin County, 2000<sup>1,2</sup>

## **Public Health**



#### Figure 4-27 Overweight Population in Marin

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## What are the desired outcomes?

Goal: Reduced rates of Obesity, Eating Disorders, and Chronic Disease Such as Heart Disease and Breast Cancer



#### How?

Promote Nutrition Education and Access to Healthy Foods

- **Promote Physical Activity**
- **Promote Healthy Environments**
- **Develop Disease Prevention and Management Programs**

## How will success be measured?



#### Indicator

Percent of population overweight & obese.

#### **Benchmark**

34% children over
weight/obese in 2001;
60% exercised at least
20 minutes at least 3
days per week in 2002

#### **Targets**

10% decrease in obesity by 2015. Children: physical activity up 10%, eating 5 servings of fruit & veggies per day, up by 10%

## See-it Viewer: allows the public to follow progress of key indicators





## **Marin Indicators Report**



## **Communicating Progress**



## **Communicating Progress**



## **Communicating Progress**

Figure I.2 Acres of Land Farmed Organically (2000-2007).


### **Communicating Progress**

*Figure II.9.* Miles of Class I Bicycle Pathways in Unincorporated Areas (2000-2007).



### **Communicating Progress**





### **Communicating Progress**

Figure III.6 Number of Servings of Fruit & Vegetables Consumed Daily by Children (2000-2005).



#### **Indicator Trends**

Clear Progress	Moderate Performance	Improvement Area
1. Agriculture	1. Education	1. Housing
2. Arts & Culture	2. Transportation	2. Child Care
3. Biological Resources	3. Climate Change	
4. Energy & Green Building	4. Economy	
5. Food		
6. Open Space		
7. Public Facilities & Services		
8. Public Health		
9. Public Safety		

# Sustainable MALA RINNENT, AND PEOPLE

#### California Assembly Bill – AB 32



## The California Global Warming Solutions Act of 2006

Mandates reducing statewide GHG emissions to 1990 levels by 2020

Draft implementation strategy recommends local "climate action plans" and general plan provisions

Reduces local jurisdictions GHG emissions by about 15% by 2020 & 50% by 2050 - below business as usual (BAU)





## **Topic Areas**

City Government Operations Community Engagement Energy Efficiency Renewable Energy Transportation Demand Management Optimized Travel Water, Wastewater, & Solid Waste Off-road Equipment Adaptation





#### **Education & Outreach**

Coordinate & provide one stop websites & newsletters Connect business & residents w/ free & low cost programs Inform students about climate change

- GHG Emissions, Water Conservation, Recycling
- Sponsor competitions
- Partner with professional and civic organizations





#### **Zero Emission Vehicles**

- Transition City Fleet to Zero Emission Vehicles
- Install additional electric vehicle charging stations at City Hall and other municipal parking lots
- Use solar or wind to power charging stations





#### **Existing Building Stock Voluntary Energy Retrofit**

- Connect residents & business with technical & financial assistance
  - Energy efficiency audits
  - Retrofit installations
  - Low Income weatherization
  - Low interest energy efficiency & renewable energy financing



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#### CALGreen Building Standards Code 2010

Now in effect

Adopt energy efficiency standards 15% above CALGreen Code for

- New Construction
- Remodels over 50%
- Tenant improvements

Enforce thru Title 24 review & green building checklist





#### **Renewable Energy Installation**

# Support small – scale renewable energy systems

- Solar photovoltaic and thermal
- Wind, river current, and tides
- Electrical conversion

Remove barriers to small scale solar systems

- Review current processing and fees
- Provide staff training and
- Pre-wire & pre-plumb new homes





#### **Urban Heat Island Mitigation**

Enforce Cool Roof requirements Achieve 50% surface pavement shading on large projects Use appropriate paving materials





#### Mixed Use, Higher Density Transit Oriented Development

- Provide a high density multifamily residences Add incentives to increase density
- Orient projects to transit, bicycle, pedestrian routes
- Encourage pedestrian oriented plazas and trails

Mixed use to include neighborhood services





#### **Reduce Auto Travel**

#### **Bicycle and Pedestrian travel**

Analyze infrastructure and facilities

#### **Parking Incentives**

- Revise parking standards for low emission vehicles
- Increase carpool parking

#### Transit

Prioritize improvements serving jobs

Encourage markets in all neighborhoods



02/05/2011



Support additional jobs and economic revitalization

Support the retention and expansion of local anchor and growth industries Support live work opportunities





### **Recycling, Composting & Local Food**

- Collaborate on hosting workshops & providing composting information to the public
- Propose 50% requirement for reducing or recycling construction & demolition wastes in new development
- Support convenient access to neighborhood grocery stores & community gardens

**Communities** 









# Implementation

Prioritized based on:

- GHG reduction benefit
- Potential costs and funding availability
- Community priority
- Political and technological feasibility





Conserves Energy





Improves

Public

Health















Improves Air Quality

Improves Mobility

Supports

Local Economy

Reduces Water Use

Improves Mobility

Provides Municipal Revenues

Provides Community

Implements State Policy

Savings

### **Individual Actions to Reduce GHGs**



#### **Adaptation & Resiliency**

- Climate change is already occurring
- More severe weather events
- BCDC inundation maps id sea level rise
- Hazard mitigation



### **California Senate Bill 375**

Will influence how California grows, by

- Connecting transportation and land use at the regional level
- Providing funding and incentives for public transportation
- Creating Sustainable Community Strategies - in order to reduce GHG emissions and sprawl





### SB 375 - Results will be achieved by:

- Using the regional transportation planning (RTP) process (i.e.\$) to help achieve AB 32
- Using California Environmental Quality Act (CEQA) streamlining to encourage residential projects which help achieve AB 32 goals
- 3. Coordinating the regional housing needs allocation process with the transportation planning process.

### **CEQA Streamlining**

Transit Priority Projects:



- Mixed use project, located within 1/2 mile of major transit stop.
- Transit Priority Project can be exempt from various EIR requirements if detailed list of requirements are met.

#### Residential Projects:

• When a project is 75% residential and consistent with SCS or APS



Sustainable Communities Strategy (SCS)

- "Regional Strategy" in Regional Transportation Plan
- Identifies location of uses, residential densities, and building intensities
- Sets forecasted development pattern to reduce greenhouse gas emissions from autos and light trucks
- Identifies and considers resource areas and farmland
- Considers federal and state plans, city and county general plans and circulation plans, and spheres of influence
- Considers state housing goals and identifies areas sufficient to house all segments of the population

<u>Alternative Planning Strategy (APS)</u>

- If the SCS is unable to reach greenhouse gas reduction target the region <u>must</u> prepare an APS
- The APS must be a separate document from the RTP.



### **Desired Benefits of SB 375**

- Reduce greenhouse gas emissions
- Energy conservation
- Water conservation
- Open space and farmland conservation
- Cheaper transportation services / infrastructure
- More walkable commercial and civic amenities
- Documents the transportation, land use and air quality connection.
- Improved local economy / downtowns



#### SB 375 Implementation Challenges:

Greenhouse gas reduction targets available September 2010

High level of effort to comply with greenhouse gas reduction targets.

**General Plan and Zoning:** Each local city or county decides.

**Planning Costs:** Limited funding

**Infrastructure Costs:** Limited funding

State Budget Crisis: State reduced funding for transit, redevelopment, and Williamson Act.





### **ABAG/MTC Draft Plan Bay Area**





### **The Regional Task**

- Reduce per capita greenhouse gas emissions by 15% by 2035
- House the region's population at all income levels
- Embody local visions
- Stretch tax revenues through smart investments
- Increase economic competitiveness
- Preserving our natural environment
- A healthy, vibrant region for our children and grandchildren

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	2010	2040	Growth 2010-2040
Jobs	3,385,000	4,505,000	1,120,000
Population	7,151,000	9,299,000	2,148,000
Housing Units	2,786,000	3,446,000	660,000

#### Employment Trends Knowledge-based and Service Industries Lead Job Growth

- Nearly 75% of new jobs in professional services, health and education, and leisure and hospitality
- Knowledge sector and service sectors expected to grow – strong preference for locations near transit in urban centers





#### **Population Trends** The region will grow more diverse

#### Figure 1 Share of Population by Race and Ethnicity, 2010 and 2040



Sources: 2010 Census, California Department of Finance, ABAG

### **Population Trends**

The senior population will grow dramatically



#### Figure 2 Bay Area Population by Age, 2010 and 2040

Sources: 2010 Census, California Department of Finance, ABAG

### **Housing Trends**

#### Aging, more diverse population drives demand for multi-family housing near services and transit





Source: U.S. Census

### Bay Area Urbanized Land 1900

APA



Bay Area Urbanized Land 1940

APA



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Bay Area Urbanized Land 2010

APA



#### **Regional Growth Strategy**

#### Priority Conservation Areas

- Areas to be retained for open space or farmland to maintain quality of life
- More than 100 locally nominated areas



#### **Regional Growth Strategy** Focused Growth

Non-urbanized land

Urbanized land

PDAs

Less than 5% of region's land

Nearly 80% of new homes

Over 60% of new jobs



#### **Regional Growth Strategy**

#### Priority Development Areas

- Nearly170 city nominatedareas in over 60 cities and counties
  - Within an existing community / Infill development area
  - Near existing/planned transit
  - Providing housing and/or jobs
  - Diversity of densities and community identities





#### **Six Investment Strategies**

- 1. Maintain the Existing Transportation System
- 2. Support Focused Growth PBA
- 3. Build Next Generation Transit
- 4. Boost Freeway and Transit Efficiency
- 5. County Investment Priorities
- 6. Protect Our Climate

### **Plan Bay Area**

- Public comment period open
- See OneBayArea.org for more information
- June/July staff will make a final recommendation to the Joint MTC/ABAG committee based on all of the analysis conducted and comments received







#### **Moving from Planning to implementation**



### **Questions and Comments?**

#### Special Thanks to:

- Marin County Community Development Agency
  Global Footprint Network
  City of Vallejo & PMC
  ABAG & MTC

- Climate Protection Campaign



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